# PPPs: Definition, Rationale and Projects

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#### PUBLIC SECTOR PPP PROPONENTS

NATIONAL GOVERNMENT

GOVERNMENT **CORPORATIONS** 

STATES



**AUTONOMOUS** REGIONS

**PROVINCES** 

CITIES

AUTHOR: ALBERTO C. AGRA

**MUNICIPALITIES** 

BARANGAYS

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#### **AVERTING PPP TURF CLASHES**



# DIALOGUE AND CONSENSUS



SYSTEM OF HIERARCHY



FIRST IS PRIORITY



PRESIDENTIAL ACTION

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DAANG-HARI-SLEX LINK ROAD PROJECT

PPP FOR SCHOOL

INFRASTRUCTURE PROJECT

(PSIP) PHASE II



PPP FOR SCHOOL INFRASTRUCTURE PROJECT (PSIP) PHASE I



NAIA EXPRESSWAY (PHASE II)



**PROJECT** 



MODERNIZATION OF THE PHILIPPINE ORTHOPEDIC CENTER (MPOC) PROJECT



**AUTOMATIC FARE COLLECTION** SYSTEM (AFCS) PROJECT



LRT LINE 1 CAVITE EXTENSION AND O&M PROJECT

SOUTHWEST INTEGRATED



TRANSPORT (ITS) SYSTEM



MACTAN-CEBU INTERNATIONAL

AIRPORT (MCIA) PASSENGER

CAVITE-LAGUNA EXPRESSWAY (CALAX) PROJECT



SOUTH INTEGRATED TRANSPORT SYSTEM PROJECT



**BULACAN BULK WATER** SUPPLY PROJECT



12 **PROJECTS** 

USD 4.45 BILLION

PHP 200.48 BILLION

(AS OF MAY 2016)



LAGUNA LAKESHORE **EXPRESSWAY DIKE PROJECT** 

PHP 122.8 BILLION

USD 2.73 BILLION

NEW CENTENNIAL WATER SOURCE - KALIWA DAM PROJECT **OPERATION & MAINTENANCE** OF LRT LINE 2 PROJECT

LRT LINE 6 PROJECT

PHP 18.72 BILLION **USD 416 MILLION** 

NO CAPEX

PHP 65..09 BILLION USD 12.367 BILLION



NEW BOHOL (PANGLAO) OPERATIONS, MAINTENANCE & DEVELOPMENT PROJECT

> PHP 2.34 BILLION **USD 52 MILLION**



LAGUINDINGAN AIRPORT **OPERATIONS, MAINTENANCE &** DEVELOPMENT PROJECT

> PHP 14.62 BILLION **USD 324 MILLION**



DAVAO AIRPORT OPERATIONS, MAINTENANCE & DEVELOPMENT PROJECT

> PHP 40.57 BILLION **USD 901 MILLION**

BACOLOD AIRPORT **OPERATIONS. MAINTENANCE &** DEVELOPMENT PROJECT

> PHP 20.26 BILLION **USD 450 MILLION**

ILOILO AIRPORT **OPERATIONS, MAINTENANCE &** DEVELOPMENT PROJECT

> PHP 30.40 BILLION USD 675 MILLION

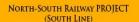


**REGIONAL PRISON FACILITIES** THROUGH PPP PROJECT

PHP 50.18 BILLION USD 1.115 BILLION



PHP 18.99 BILLION USD 422 MILLION



PHP 170.70 BILLION USD 3.79 BILLION



PHP 298 MILLION USD 6.63 MILLION

CIVIL REGISTRY SYSTEM -INFORMATION TECHNOLOGY PROJECT (PHASE II)

> PHP 1.59 BILLION USD 35.27 MILLION



### PROJECTS UNDER **PROCUREMENT**

**PROJECTS** 

PHP 556.56 **BILLION** 

USD 12.37 BILLION

(AS OF JANUARY 2016)

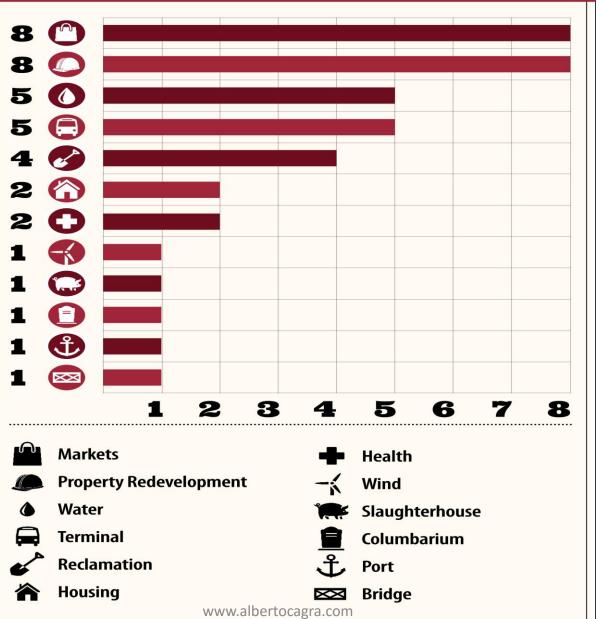
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# 27 JV/ PPP Projects by GOCCs/ GIs

- Water Concession (MWSS)
- 2. Boracay Water Distribution (PTA)
- North Bonifacio Land Development (BCDA)
- 4. Cagayan Airport (CEZA)
- 5. Land Development (NHA)
- 6. [Paper Supply (PCSO)]
- Broadcast City Land Development (IBC 13)
- 8. Reclamation (PEA)
- 9. Transmission Concession (NPC)
- 10. Land Development Privatization (FTI)
- 11. UP Technohub (Lease)
- 12. UP Town Center (Lease)
- 13. Traffic Information Board System (MMDA)
- 14. Clark Green City (BCDA)
- 15. SCTEx Concession (BCDA)

- 1. Bulk Water Supply (Zamboanga City WD)
- 2. Bulk Water Supply (Davao WD)
- 3. Bulk Water Supply (Butuan WD)
- 4. Develop, Rehabilitate and O&M (Lingayen WD)
- 5. Develop, Rehabilitate and O&M (Lemery WD)
- 6. Develop, Rehabilitate and O&M (San Carlos WD)
- 7. Develop, Rehabilitate and O&M (Tarlac WD)
- 8. Develop, Rehabilitate and O&M (Daraga WD)
- Develop, Rehabilitate and O&M (San Pedro WD)
- 10. Develop, Rehabilitate and O&M (Camiling WD)
- 11. Bulk Water Supply (Tagum WD)
- www.albertBulk.Water Supply (Metro Ilolio WD)

#### **39 LGU PPP PROJECTS**



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# 31 LGU JV Projects

- 1. Cavite Province Housing
- 2. Camarines Sur Water
- 3. Camarines Sur Wind Power
- 4. Iloilo City Ferry Terminal
- 5. Pasay City Reclamation
- 6. Paranaque City Reclamation
- 7. General Tinio Reservoir
- 8. Calamba Regional Government Center
- 9. San Juan City Columbarium
- 10. Nueva Ecija Business Hub
- 11. Valenzuela City Center
- 12. Valenzuela City Market
- 13. Bataan Transport Mall
- 14. Bataan Capitol Redevelopment
- 15. Cordova Reclamation

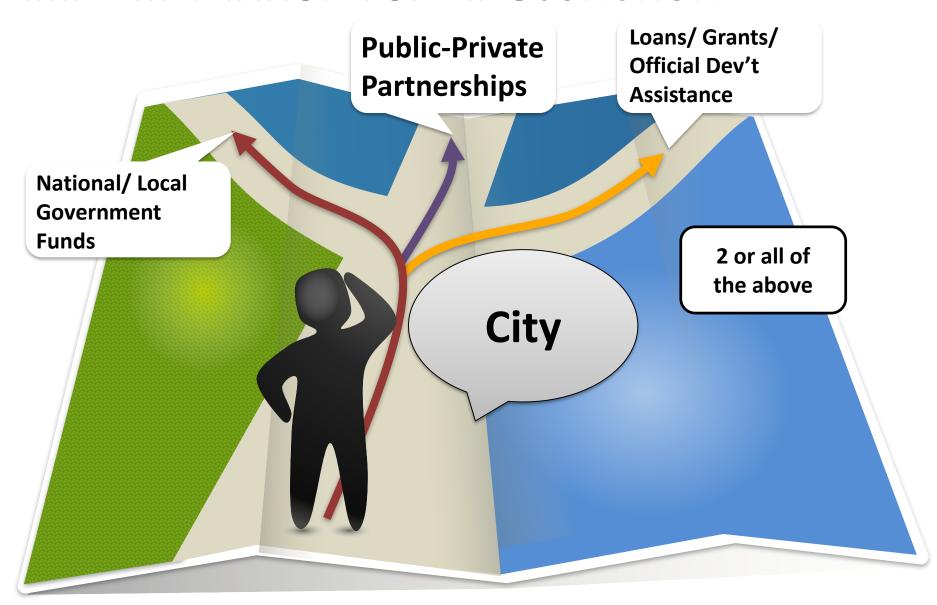
- 16. Tiwi Water Supply Improvement
- 17. Davao Port Development
- 18. Malabon Socialized Housing
- 19. Manila Dialysis Center
- 20. Manila Harrison Plaza
- 21. Manila Quinta Market
- 22. Manila Sta. Ana Market
- 23. Manila San Andres Market
- 24. Manila Trabajo Market
- 25. Manila Sampaloc Market
- 26. Manila New Antipolo Market
- 27. Manila Reclamation
- 28. Quezon Bulk Water, Hydro Power and Wind Power
- 29. Cebu-Cordova Bridge
- 30. San Luis Mini-Hydro

www.albert@1gra.cPuerto Princesa Waste-to-Energy

# 9 LGU Non-JV PPP Projects

- Mandaluyong City Marketplace (BT/BOT)
- 2. Cebu Property Ventures Development (Corporatization)
- Northern Samar Provincial Hospital Pharmacy (Lease, O&M)
- 4. Legazpi City Bus Terminal (Lease, BOT)
- 5. Tarlac City Slaughterhouse (ROT)
- 6. Tarlac City Common Terminal (DOT)
- 7. Tarlac City Business Licensing Division Building (BOT)
- 8. Passi City CityMall (Lease)
- 9. Batangas Terminal (Lease)

#### **IMPLEMENTATION-FUNDING JUNCTION**



#### Restrictive or Broad

# **DEFINITION(S) OF PPP**

### **Definitional Realities**

- 1. No universal definition of PPP
  - a) each country will have its own definition
  - b) No one-size-fits-all definition
- 2. In the Philippines, there is no single law on PPPs.
  - a) National Government
    - I. Only administrative definition
    - II. Various modalities anchored on different laws, rules, guidelines, and resolutions
  - b) Local Government
    - Anchored on local autonomy and fiscal autonomy
    - II. LGUs enacted PPP Code or JV Ordinances

### **NEDA's Definition**

A contractual arrangement between the government and the private sector to deliver public infrastructure and/or public services.

### **PPP Center's Definition**

A contractual agreement between government and private firm targeted towards financing, designing, implementing and operating infrastructure facilities and services that were traditionally provided by the public sector. It embodies optimal risk allocation between the parties - minimizing cost while realizing project developmental objectives. Thus, the project is to be structured in such a way that the private sector gets a reasonable rate of return on its investment.

# Definition under DILG MC 120-2016

#### At the policy level:

PPP is a developmental, innovative, change and partnership strategy aimed at promoting the general welfare, inclusive growth and better quality of life of Filipinos.

#### At the project level:

PPP is a contractual arrangement between the government and the private sector to deliver public infrastructure and/or public services where each party assumes specified functions, bears certain risks, provides contribution, performs particular obligations, and earns benefits and revenues.

### **DILG MC 120-2016**



GUIDELINES FOR THE IMPLEMENTATION OF PUBLIC-PRIVATE
PARTNERSHIP FOR THE PEOPLE INITIATIVE FOR LOCAL GOVERNMENTS
(LGU P4)

Reference Number: Memorandum Circular No. 2016- 120 Date: September 7, 2016

#### 1. Background

- 1.1 President Rodrigo Roa Duterte stated on his 10-point socio-economic agenda, committed to promote economic and social development, and encourage to accelerate annual infrastructure spending to account for 5% of GDP, with Public-Private Partnerships (PPP) playing a key role.
- 1.2 During the President's first State of the Nation Address (SONA) he identified core projects such as roads, bridges, airports, tourism, harvest facilities, public health, irrigation, rail, ferry system and public wi-fi to maintain the country's robust economic growth, improve traffic management and investment frameworks. He also welcomes unsolicited proposals for infrastructure projects.
- 1.3 The President further declared his commitment to promote economic and social development not only in metropolitan areas, without losing sight of the "truth north" of Public-Private Partnership (PPP) to promote the general welfare and provide for better quality of life of the people ensuring that PPPs are undertaken primarily for the benefit of the people ("P").
- 1.4 The PPP program has been the vehicle for private sector participation in the provision of infrastructure and social services. The private sector has always played a significant role in bridging the gaps in the economic and social development of the country.

#### 2. Purpose

- 2.1 To promote local economic development that eventually contribute to the increase on the growth of national economy and create more jobs.
- 2.2 To help local government units (LGUs) in providing basic services to the community and its people especially the marginalized men and women.
- 2.3 To develop, create and strengthen the partnership between the local and private sectors in promoting the general welfare and providing better quality of life of the people.

- BLGD as P4 Unit
- Template PPP Ordinance
- P4 Database
- P4 Training (c/o LGA)
- o 10 P4 Core Values

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#### **71 LGU PPP CODES**

49 LGUS PPP CODES REFERRING TO AGRA TEMPLATE



PROVINCE Camarines Sur

- Northern Samar Pangasinan Nueva Ecija Bataan Bohol
- Agusan Norte Southern Leyte Pampanga Zambales
- Tarlac Davao Norte Quezon Cebu
- Aklan La Union CITIES



- San Juan Pasay General Santos
- Quezon City Imus Passi Catbalogan Navotas Malabon
- Legazpi ■ Davao Antipolo Bayawan
- Puérto Princesa Baguio
- San Fernando, La Union Makati





#### MUNICIPALITIES

- General Tinio, NE Cordova, Cebu
- Cainta, Rizal
- Tiwi, Albay
- Consolacion, Cebu
- Dinalupihan, Bataan ■ La Trinidad, Benguet
- Coron, Palawan
- Kalibo, Aklan
- Abucay, Bataan

#### 10 LGU JV ORDINANCES REFERRING TO AGRA TEMPLATE



PROVINCE Camarines Sur



Manila Valenzuela Caloocan San Fernando, La Union



#### **MUNICIPALITIES**

Opol, Misamis Or Mendez, Cavite Tuburan, Cebu San Luis, Aurora

#### 10 LGU JV ORDINANCES REFERRING **TO 2008 NEDA GUIDELINES**

Cebu Province Cebu City Lapu-Lapu City Mandaue City Iloilo City

Pasay City Tacloban City Calamba Citý Laguna Province Argao, Cebu

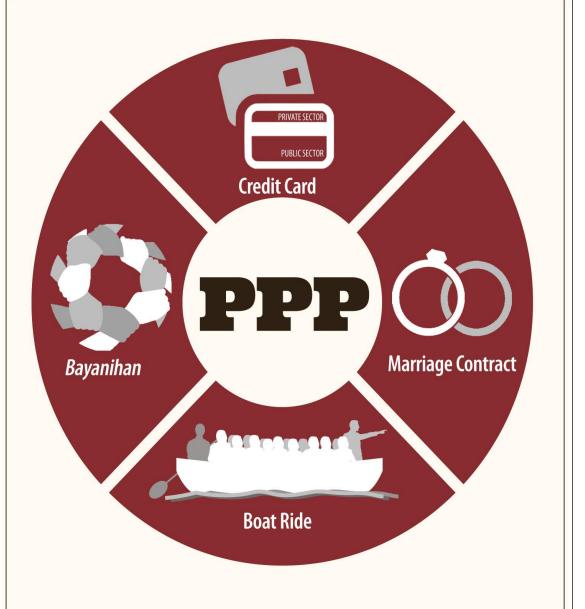
#### 1 LGU ORDINANCE BASED ON OWN VERSION

General Santos

Albay Province AUTHOR: ALBERTO C. AGRA

LGU PPP REFERRING TO PPP CENTER 

### **PPP METAPHORS**



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### **Nature of PPPs**



#### Components:

- Project
- Design
- Finance
- Construction
- Operations
- Governance
- Risk-Allocation
- o Period
- Performance
- Payments
- Liabilities
- Procedures

### PPP MENU



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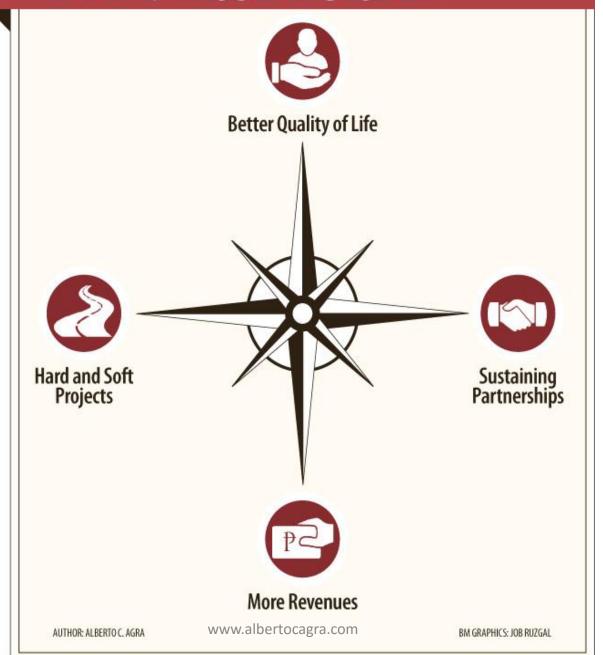
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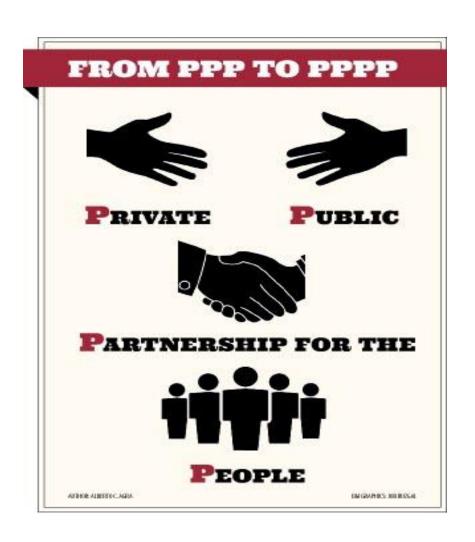
BM GRAPHICS: JOB RUZGAL

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### **PPP'S TRUE NORTH**



# Policy Shift: P3 to P4





#### PRO-PPP MEANS...



PRO-PEOPLE



PRO-CHANGE



PRO-LEARNING



**PRO-SHARING** 



**PRO-INNOVATION** 



PRO-LAW



PRO-GREEN



PRO-DECENTRALIZATION



**PRO-PROCESS** 



PRO-IMPACT

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**PROJECT** 







PPP ELEMENTS
10 PS











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Why Enter into PPPs

# RATIONALE/ VALUE DRIVERS

# WHY PPP?

#### THE 7 MAIN VALUE DRIVERS



IMPLEMENT CHANGE POLICY



**ENCOURAGE**INNOVATION



SERVE THE PEOPLE



PROVIDE BETTER VALUE-FOR-MONEY



ACCELERATE DELIVERY OF SERVICES



SOLVE RESOURCE SCARCITY



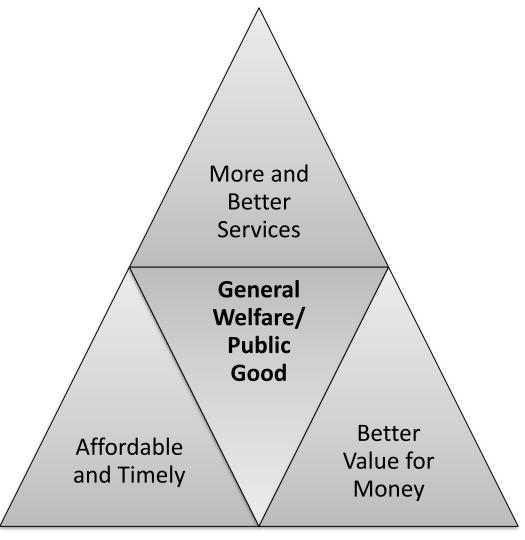
SPREADING RISKS



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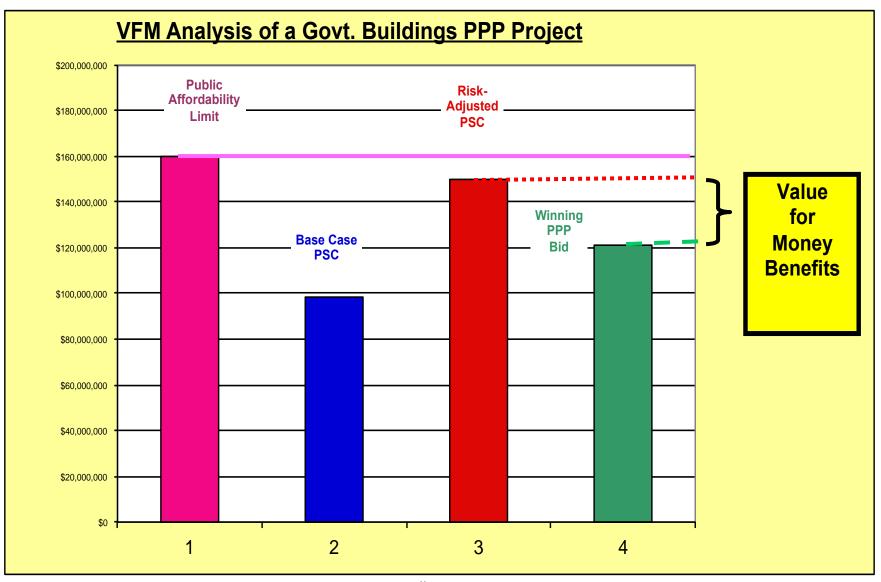
## **Vision**



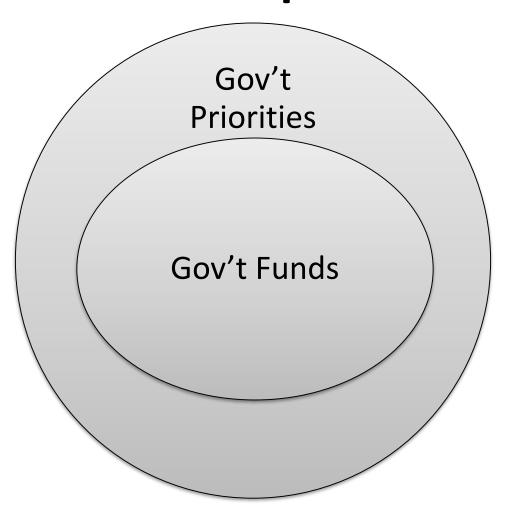
# Additionality/ Acceleration



# Value for Money



# Public Cost Avoidance/ Fiscal Space



### **Risk Allocation**

#### **Publicly-financed Project PPP Project Public Private Public Sector Sector Sector Force** Maieu Force Design Majeure **Demand Demand** Construction Construction Right of Way Political Risks **Financial** Operation Operation **Political** Risks

### **Innovation**

**Outputs: What/ Purpose** 

Inputs: How/ Manner

Classrooms must have an adequate power supply to meet operational requirements

Ensure that classrooms have at least two pairs of 240V power supply socket outlets available on each wall

Innovation – Efficiency – Whole-of-Life Costs – Service Quality – Technology Transfer

#### **Inclusive List**

### **PPP PROJECTS**

#### PPP PROJECTS

#### INFRASTRUCTURE ASSETS

- Road
- Water
- **Power**
- **Ports**
- Reclamation
- **Sports Complex**
- Markets
- **Transport Systems**

- **Terminal**
- **Goverment Buildings**
- **Parks**
- **Information Technology**
- Cemetery
- Solid Waste Management
- **Bridges**
- Malls

- Classroom
- Hospital
- **Agriculture**

- Housing
- **Evacuation Center**
- **Prisons**











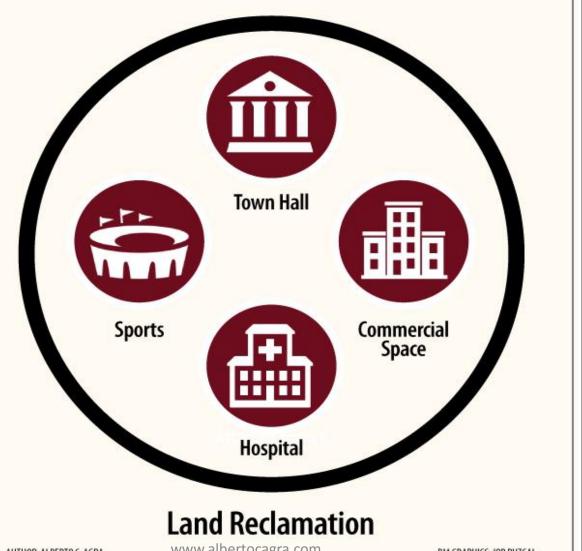
Hard, Soft and Soft



www.albertocagrand, Hard and Soft

Hard and Hard AUTHOR: ALBERTO C. AGRA

# PPP-IN-A-PPP



AUTHOR: ALBERTO C. AGRA

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#### **7 WATER PPP PROJECTS:**

#### THE SPECTRUM



**BULK WATER** 



**IRRIGATION** 



**HYDROPOWER** 



**DISTRIBUTION** 



NON REVENUE WATER



**SEPTAGE** 



SEWERAGE

### ROLE IN PPPS: GOVERNMENT AS...



**POLICY-MAKER** 



REGULATOR



**FUNDER** 



SUBSIDY-PROVIDER



**GUARANTOR** 



**PARTNER** 

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### **THANK YOU**